#### WISCONSIN LEGISLATIVE COUNCIL STAFF



#### RULES CLEARINGHOUSE

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### **CLEARINGHOUSE REPORT TO AGENCY**

[THIS REPORT HAS BEEN PREPARED PURSUANT TO S. 227.15, STATS. THIS IS A REPORT ON A RULE AS ORIGINALLY PROPOSED BY THE AGENCY; THE REPORT MAY NOT REFLECT THE FINAL CONTENT OF THE RULE IN FINAL DRAFT FORM AS IT WILL BE SUBMITTED TO THE LEGISLATURE. THIS REPORT CONSTITUTES A REVIEW OF, BUT NOT APPROVAL OR DISAPPROVAL OF, THE SUBSTANTIVE CONTENT AND TECHNICAL ACCURACY OF THE RULE.]

#### CLEARINGHOUSE RULE 00-006

AN ORDER to amend Ins 3.09 (19) (a); and to create Ins 3.09 (19) (c), relating to mortgage guarantee insurance.

# Submitted by OFFICE OF THE COMMISSIONER OF INSURANCE

01–10–00 RECEIVED BY LEGISLATIVE COUNCIL.

01-31-00 REPORT SENT TO AGENCY.

RNS:RJC:jal;rv

# LEGISLATIVE COUNCIL RULES CLEARINGHOUSE REPORT

This rule has been reviewed by the Rules Clearinghouse. Based on that review, comments are reported as noted below: 1. STATUTORY AUTHORITY [s. 227.15 (2) (a)] NO / YES Comment Attached 2. FORM, STYLE AND PLACEMENT IN ADMINISTRATIVE CODE [s. 227.15 (2) (c)] NO Comment Attached YES / 3. CONFLICT WITH OR DUPLICATION OF EXISTING RULES [s. 227.15 (2) (d)] YES NO / Comment Attached ADEQUACY OF REFERENCES TO RELATED STATUTES, RULES AND FORMS [s. 227.15 (2) (e)] YES Comment Attached 5. CLARITY, GRAMMAR, PUNCTUATION AND USE OF PLAIN LANGUAGE [s. 227.15 (2) (f)] Comment Attached POTENTIAL CONFLICTS WITH, AND COMPARABILITY TO, RELATED FEDERAL REGULATIONS [s. 227.15 (2) (g)] YES Comment Attached COMPLIANCE WITH PERMIT ACTION DEADLINE REQUIREMENTS [s. 227.15 (2) (h)] NO 1 Comment Attached YES

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#### **CLEARINGHOUSE RULE 00–006**

#### **Comments**

[NOTE: All citations to "Manual" in the comments below are to the Administrative Rules Procedures Manual, prepared by the Revisor of Statutes Bureau and the Legislative Council Staff, dated September 1998.]

## 2. Form, Style and Placement in Administrative Code

- a. The relating clause of the rule and the treatment clauses of Sections 1 and 2 of the rule refer to either s. Ins 3.09 (a) or 3.09 (c). A subsection number is needed. The correct references should be to s. Ins 3.09 (19) (a) or 3.09 (19) (c).
- b. The word "if" after the amended portion of s. Ins 3.09 (19) (a) needs to be amended since it is capitalized in the current administrative code provision and is not in the rule. Appropriate striking and underscoring is required.
- c. Since s. Ins 3.09 (19) (title) and (b) are not being amended, they should not appear in the rule.
- d. Because s. Ins 3.09 (19) (c) is being created, it is not necessary to underscore the material. (See s. 1.06 (1), Manual.)
- e. In the text of s. Ins 3.09 (19) (c), "the" should replace "such." Also, a comma should be inserted after "indirectly."
- f. In the effective date provision, the phrase "These changes will" should be changed to "This rule shall."

# 5. Clarity, Grammar, Punctuation and Use of Plain Language

- a. The analysis states that the rule ". . . establishes standards for the transaction of mortgage guarantee business related to an affiliate when that affiliate is 50% owned by another party." The text of the rule applies the 50% ownership standard to the mortgage guarantee insurers rather than to other affiliates. These seem to be saying different things. Can they be clarified?
- b. It is suggested that the analysis and relating clause use "guaranty" rather than "guarantee" in order to reflect the language of the rule.

PROPOSED ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AMENDING

To amend INS 3.09 (a), & to create INS 3.09 (c) Wis. Adm. Code, relating to mortgage guarantee inst

## ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE

Statutory authority: ss. 601.41(3), 627.05 & 628.34 (12), Stats. and Chapter 617 Stats.

Statutes interpreted: ss. 600.01, 628.34 (12), Stats. and Chapter 617 Stats.

This proposed rule change establishes standards for the transaction of mortgage guarantee business related to an affiliate when that affiliate is 50% owned by another party. Existing rules more insurer or officiate prohibit such transactions.

SECTION 1. Section Ins 3.09 (a) is amended to read:

delete Ins 3.09 (19) CONFLICT OF INTEREST. (a) Except as described in par. (c) if a member of a holding company system as defined in s. Ins 40.01 (6), a mortgage guaranty insurer licensed to transact insurance in this state shall not, as a condition of its certificate of authority, knowingly underwrite mortgage guaranty insurance on mortgages originated by the holding company system or an affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system or affiliate.

(b) A mortgage guaranty insurer, the holding company system of which it is a part or any affiliate shall not as a condition of the mortgage guaranty insurer's certificate of authority, pay any commissions, remuneration, rebates or engage in activities proscribed in sub. (15).

SECTION 2. Section Ins 3.09 (c) is created to read:

Ins 3.09'(c) A mortgage guaranty insurer that is no more than 50% owned by or controlled by the holding company system or affiliate may underwrite mortgage guaranty insurance on mortgages originated by the holding company system or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system of affiliate only if such insurance is underwritten on the same basis, for the same consideration and subject to the same insurability requirements as insurance provided to nonaffiliated lenders. Mortgage guaranty insurance underwritten on mortgages originated by the holding company systen or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly, by the holding company system or affiliate shall be limited to 50% of the insurer's direct premium written in any calendar year.

SECTION 3. These changes v	vill take effect on the first da	y of the first month after
publication, as provided in s. 227.2	22(2)(intro.), Stats.	-
Dated at Madison, Wisconsin, this	day of	, 2000.
Mrumbal pressis-	Connie L. O'Connell Commissioner of Insurance	



# State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Tommy G. Thompson Governor Connie L. O'Connell Commissioner

April 14, 2000

121 East Wilson Street • P.O. Box 7873
Madison, Wisconsin 53707-7873
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E-Mail: Information@oci.state.wi.us
http://badger.state.wi.us/agencies/oci/oci\_home.htm

HONORABLE JUDITH ROBSON SENATE CO-CHAIRPERSON JOINT COMM FOR REVIEW OF ADM RULES 15 SOUTH STATE CAPITOL MADISON WI 53702

Re:

Rule, Section Ins 3.09, Wis. Adm. Code, relating to mortgage guaranty

insurance

Clearinghouse Rule No. 00-006

Dear Senator Robson:

I am enclosing a copy of this proposed rule which has been submitted to the presiding officers of the legislative houses under s. 227.19 (2), Wis. Stat. A copy of the report required under s. 227.19 (3), Wis. Stat., is also enclosed.

Sincerely,

Connie L. O'Connell Commissioner

CLO:SM

Attachment: 1 copy rule & legislative report

# PROPOSED ORDER OF THE OFFICE OF THE COMMISSIONER OF INSURANCE AMENDING A RULE

To amend INS 3.09 (19) (a), and to create INS 3.09 (19) (c) Wis. Adm. Code, relating to mortgage guaranty insurance.

#### ANALYSIS PREPARED BY THE OFFICE OF THE COMMISSIONER OF INSURANCE

Statutory authority: ss. 601.41(3), 627.05 & 628.34 (12), Stats. and Chapter 617 Stats.

Statutes interpreted: ss. 600.01, 628.34 (12), Stats. and Chapter 617 Stats.

An insurance holding company system is 2 or more persons who are affiliates at least one of which is an insurer. An affiliate is any person who controls, is controlled by, or is under common control with another. This proposed rule change establishes standards for the transaction of mortgage guaranty business related to an affiliate when that affiliate insurer is at least 50% owned by another party. Existing rules prohibit such transactions.

## SECTION 1. Section Ins 3.09 (19) (a) is amended to read:

(a) Except as described in par. (c), If a member of a holding company system as defined in s. Ins 40.01 (6), a mortgage guaranty insurer licensed to transact insurance in this state shall not, as a condition of its certificate of authority, knowingly underwrite mortgage guaranty insurance on mortgages originated by the holding company system or an affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system or affiliate.

## SECTION 2. Section Ins 3.09 (19) (c) is created to read:

(c) A mortgage guaranty insurer that is no more than 50% owned by or controlled by the holding company system or affiliate may underwrite mortgage guaranty insurance on mortgages originated by the holding company system or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly, by the holding company system or affiliate only if the insurance is underwritten on the same basis, for the same consideration and subject to the same insurability requirements as insurance provided to nonaffiliated lenders. Mortgage guaranty insurance underwritten on mortgages originated by the holding company system or affiliate or on mortgages originated by any mortgage lender to which credit is extended, directly or indirectly by the holding company system or affiliate shall be limited to 50% of the insurer's direct premium written in any calendar year.

SECTION 3. This rule shall take effect on the first day of the first month after publication, as provided in s. 227.22(2)(intro.), Stats.

Dated at Madison, Wisconsin, th	is day of	, 2000.
	Connie L. O'Connell	

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pared by:	Te	lephone No.	Agency
stephen k mueller		608-267-2833	OCI
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	00	608-267-1233	4/13/00

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Permissive Mandatory  2. Decrease Costs Permissive Mandatory  Fund Sources Affected	Decrease Existing Revenues  Decrease Existing Revenues  Increase Existing Revenues  Increase Revenues  Permissive Mandatory  Decrease Revenues Permissive Mandatory  Affected (	Increase Costs - May be possible to Absorb Within Agency's Budget
Long-Range Fiscal Implications none		
Prepared by: stephen k mueller	Telephone No. 608-267-2833	Agescy
Authorized Signature:	Telephone No.	33 Pate 4/13/00



# State of Wisconsin / OFFICE OF THE COMMISSIONER OF INSURANCE

Tommy G. Thompson Governor Connie L. O'Connell Commissioner 121 East Wilson Street ● P.O. Box 7873 Madison, Wisconsin 53707-7873 Phone: (608) 266-3585 ● Fax: (608) 266-9935 E-Mail: Information@ocil.state.wi.us http://badger.state.wi.us/agencies/oci/oci\_nome.htm

REPORT ON Section Ins 3.09, Wis. Adm. Code, relating to mortgage guaranty insurance

Clearinghouse Rule No 00-006 Submitted Under s. 227.19 (3), Stats. The proposed rule-making order is attached.

(a) Statement of need for the proposed rule

to establish standards for transaction of mortgage guaranty business with affiliates

(b) Modifications made in proposed rule based on testimony at public hearing:

none

(c) Persons who appeared or registered regarding the proposed rule:

#### Appearances For:

none

Appearances Against:

none

**Appearances For Information:** 

none

Registrations For:

none

Registrations Against:

none

Registrations Neither for nor against:

none

<u>Letters received</u>:

none

(d) Response to Legislative Council staff recommendations

All comments were complied with and corrected.

# (e) Regulatory flexibility analysis

- 1. No issues were raised by small businesses during the hearing on the proposed rule.
- 3. The proposed rule does not impose any additional reporting requirements on small businesses.
- 4. The proposed rule does not require any additional measures or investments by small businesses.
- 5. No methods specified under s. 227.114 (2), Stats., are included in the proposed rule.
- 6. No methods specified under s. 227.114 (2), Stats., are included in the proposed rule.

## (f) Fiscal Effect

See fiscal estimate attached to proposed rule.

Attachment: Legislative Council Staff Recommendations April 14, 2000